



## FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

Member of Wyoming Solid Waste and Recycling Association (WSWRA)

P.O. Box 1400

Lander, WY 82520

telephone 307.332.7040

fax 307.332.5013

trashmatters.org

### MEETING AGENDA

FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

BOARD OF DIRECTORS – REGULAR MEETING

January 19, 2026 – 9:30 a.m.

#### 1. PRELIMINARY ITEMS

- a. Pledge of Allegiance
- b. Roll Call: Kyle Larson, Mark Moxley, Rob Dolcater, Jennifer Lamb, John Larsen, Bob Carlson, Shawn Brown, and Patricia Neveaux
- c. Declaration of a Quorum
- d. Approval of Agenda (*Discussion and Formal Action*)
- e. Public Comment/Communication from the Floor

#### 2. CONSENT ITEMS

- a. Approval of Meeting Minutes – December 2025
- b. Approval of the Accounts Payable – December 2025
- c. Acceptance of Meeting Reports
  - i. Trihydro Corporation
  - ii. Burns and McDonnell
  - iii. District Operations Report
  - iv. Eastern Shoshone Tribe Solid Waste Operational Report – *no report submitted*
  - v. Northern Arapahoe Tribe Solid Waste Operational Report – *no report submitted*

#### 3. BUSINESS ITEMS

- a. FY2024-2025 Financial Audit – Carver, Florek, and James, CPAs (*Discussion and Formal Action*)
- b. Election of Board Officers: Chair, Vice-Chair, and Secretary/Treasurer (*Discussion and Formal Action*)
- c. Board Committee Member Assignments (*Discussion and Formal Action*)
  - i. Recycling Committee: Jen Lamb, Mark Moxley, John Larsen, and Bob Carlson.
  - ii. Health Benefit & Wage Committee: Rob Dolcater, Mark Moxley, and John Larsen.
  - iii. Planning Committee: Jen Lamb, Rob Dolcater, and Shawn Brown.
  - iv. Budget Committee: Jen Lamb, Rob Dolcater, Mark Moxley, and John Larsen.
  - v. WRIR Solid Waste Negotiations Committee: Mark Moxley, and Kyle Larson.
- d. Board Member Reimbursement – Travel and Expenditures (*Discussion*)
- e. New Year Board Resolutions (*Discussion and Formal Action*)
  - i. Proposed Resolution 01-2026: Authorized Depositors
  - ii. Proposed Resolution 02-2026: Authorized Signers
  - iii. Proposed Resolution 03-2026: Authorized Facsimile Signatures (State of WY Requirement)

#### 4. NEW BUSINESS

#### 5. CLOSING ITEM(S)

- a. Upcoming Meeting(s):
  - i. The Next Regularly Scheduled Meeting(s): **Wednesday** – February 18, 2026, at 9:30am
- b. Call for Adjournment



## FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

Member of Wyoming Solid Waste and Recycling Association (WSWRA)

P.O. Box 1400  
Lander, WY 82520  
telephone 307.332.7040  
fax 307.332.5013  
trashmatters.org

FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

### Minutes of Regular Board Meeting

December 15, 2025

#### 1. PRELIMINARY ITEMS:

a.-c. The regular meeting of the Fremont County Solid Waste Disposal District Board of Directors was held on the above date called to order by CHAIRMAN MOXLEY at 9:30 am. CHAIRMAN MOXLEY then led the Pledge of Allegiance and declared that there was a quorum of the Board with the following people in attendance.

<u>Board Members:</u>	Bob Carlson, John Larsen, Patricia Neveaux, Rob Dolcater, Jennifer Lamb, Rod Haper, Mark Moxley and Kyle Larson
<u>Excused Member(s):</u>	<i>none</i>
<u>Unexcused Member(s):</u>	Shawn Brown
<u>Commissioner Liaison:</u>	Mike Jones
<u>Community Liaisons:</u>	<i>No Community Liaisons</i>
<u>Attorney:</u>	Rick Sollars
<u>Staff:</u>	Operations Manager Frey
<u>Consultant(s):</u>	<i>No Consultants</i>
<u>Guests:</u>	<i>Adam Horning (Wyoming Waste) and Alex Dolginov (Lava Mountain Lodge)</i>

#### d. **Approval of Agenda (*Discussion and Formal Action*)**

SECRETARY/TREASURER LARSEN made a motion to approve the consent agenda as presented. BOB CARLSON seconded the motion. **MOTION CARRIED**

#### e. **Public Comment/Communication from the Floor**

CHAIRMAN MOXLEY opened the floor to public comment. No comment was offered.

#### 2. CONSENT ITEMS:

a. **Approval of Prior Meeting Minutes – October 2025**

b. **Approval of Accounts Payable – October 2025**

c. **Acceptance of Meeting Reports:**

- i. **Trihydro Corporation**
- ii. **Burns and McDonnell**
- iii. **District Operational Report**
- iv. **Eastern Shoshone Tribe Solid Waste Operational Report – *no report submitted***
- v. **Northern Arapahoe Tribe Solid Waste Operational Report – *no report submitted***

#### 3. BUSINESS ITEMS:

a. **Lava Mountain Lodge Site Access – Amanda Baumgartner (*Discussion*)**

Alex Dolginov (Lava Mountain Lodge) requested that the Board reconsider the financial penalty assigned to the Lava Mountain Lodge for not adhering to the Specialty Waste rules and for not paying the Specialty Waste fees. His reasoning was because there has not been any confirmed ACM within the waste generated on the property.

**Discussion:** The Board requested; (1.) a copy of the final reports generated for the project that shows that no ACM was generated, (2.) a written response to the District's letter from Lava Mountain Lodge, and (3.) a written explanation as to why demolition waste had been hidden within loads approved as strictly furniture, why the WDEQ classified two loads as ACM, and how Lava Mountain Lodge can demonstrate that the loads hauled in without testing did not have any ACM.

**b. Bid Reviews:**

**i. Pickup Trucks**

Operations Manager Frey reviewed the bid summary memorandum provided, including a recommendation of award to Fremont Motor Company.

PAT NEVEAUX made a motion to award the bid to Fremont Motor Company for the purchase of two, 2026 Dodge Ram 2500 pickups as per their bid, with a combined purchase price of \$91,106. KYLE LARSON seconded the motion.

**MOTION CARRIED**

**ii. Motor Grader**

Operations Manager Frey reviewed the bid summary memorandum provided, including a recommendation of award to Wyoming Machinery.

**Discussion:** Additional recommendation if the existing equipment is replaced is to park the existing machine and include it in the next equipment auction process.

VICE-CHAIRMAN DOLCATER made a motion to award the bid to Wyoming Machinery for the purchase of a 2022 Caterpillar 120GC motor grader as per their bid, with a purchase price of \$190,564.42. PAT NEVEAUX seconded the motion. **MOTION CARRIED**

**iii. Scraper**

Operations Manager Frey reviewed the bid summary memorandum provided, including a recommendation of award to Wyoming Machinery.

**Discussion:** Additional recommendation includes continued use of the existing machine until the time the Lander Landfill is closed or until large repairs become frequent and necessary.

KYLE LARSON made a motion to award the bid to Wyoming Machinery for the purchase of a 2020 Caterpillar 623K paddle-wheel scraper as per their bid, with a purchase price of \$765,000. BOB CARLSON seconded the motion.

**MOTION CARRIED**

**c. Dubois C&D Cell Excavation Project (Discussion)**

**i. Status Update**

Operations Manager Frey notified the Board that Savery Creek achieved final completion on December 10, 2025, as per Trihydro. Additionally, Trihydro provided a Certificate of Final Completion that requires formal Board approval and signature.

**ii. Pay Application Request**

Operations Manager Frey notified the Board that Savery Creek submitted a final pay application request and that Trihydro recommended approval the final payment following the 41-day settlement period.

**Discussion:** Payment from Savery Creek for the purchase of 8,404 cubic yards hauled offsite, as per the rate of \$1.00 per cubic yard established by the Executive Committee. The amount will not be removed from the final payment, instead Savery Creek will be invoiced for the amount prior to final payment.

PAT NEVEAUX made a motion to approve the Certificate of Final Completion for Savery Creek, authorize the 41-day Settlement Period notice, and provide final payment to Savery Creek in the amount of \$92,753.60 following the 41-day Settlement Period as long as there are no settlement claims. KYLE LARSON seconded the motion. **MOTION CARRIED**

**4. NEW BUSINESS:**

- a. Lander Transfer Station Road. Following completion of the new entrance road into the lower level of the Lander Transfer Station building, the direct cost for District staff and equipment has been calculated at \$8,252. Burns and McDonnell has committed to reimbursing the District for the expense.

**5. CLOSING ITEMS:**

- a. **Upcoming Meetings:**
  - i. **The next regularly scheduled meeting: January 19, 2026, at 9:30am.**
- b. **Call for Adjournment.**

PAT NEVEAUX made a motion to adjourn the meeting at 10:25am. KYLE LARSON seconded the motion. **MOTION CARRIED**

Respectfully submitted by,

---

Camille Woody  
Business Manager  
Fremont County Solid Waste Disposal District

---

Mark Moxley  
Board of Director's Chairman  
Fremont County Solid Waste Disposal District

Fremont County Solid Waste Disposal District  
Profit & Loss - Modified Accrual  
For December 2025  
*(with comparative data for 2024)*

	Dec 24	Dec 25	Jul-Dec 24	Jul-Dec 25	Budget	YTD = 50% % of Budget
<b>Ordinary Income/Expense</b>						
<b>Income</b>						
410210 · 3 Mill Levy Property Tax Revenue	613,173.43	552,033.09	1,062,902.22	852,334.52	2,088,750.00	40.81%
410214 · Auto Tax Revenue	0.00	0.00	0.00	0.00	360,000.00	0.0%
432000 · Intergovernmental Revenue	0.00	0.00	71,629.87	47,771.19	45,000.00	106.16%
435260M · Misc. Grant Revenue	0.00	0.00	0.00	0.00	0.00	0.0%
441270 · User Fees	224,980.16	208,166.12	1,595,725.19	1,423,990.15	2,700,000.00	52.74%
471250 · Interest Income	28,955.87	38,207.50	302,603.48	285,789.74	412,500.00	69.28%
480271 · Compost Sales	180.00	0.00	4,735.50	3,683.00	6,500.00	56.66%
480277O/S · Overage (Shortage)	1.00	1.00	73.81	-34.31	0.00	100.0%
480290 · Miscellaneous Revenue	50.00	0.00	225.00	100.00	5,800.00	1.72%
480290C · Recycling Revenue	10,574.19	53,887.96	128,297.51	103,602.66	200,000.00	51.8%
499272 · Sale of Surplus Vehicles	0.00	0.00	0.00	0.00	0.00	0.0%
<b>Total Income</b>	<b>877,914.65</b>	<b>852,295.67</b>	<b>3,166,192.58</b>	<b>2,717,236.95</b>	<b>5,818,550.00</b>	<b>46.7%</b>
<b>Expense</b>						
510310 · WAGES	88,070.93	92,736.68	581,230.45	605,517.17	1,332,300.00	45.45%
520000 · Payroll Tax & Benefits						
520320 · FICA	6,054.37	6,357.40	39,893.79	41,805.15	90,900.00	45.99%
520330 · WYOMING RETIREMENT	12,884.45	13,538.41	81,601.86	85,156.58	197,600.00	43.1%
520340 · HEALTH BENEFITS	34,868.99	39,819.65	262,279.49	256,774.35	768,550.00	33.41%
520350 · WORKER'S COMPENSATION	1,250.63	3,106.66	8,253.50	20,284.76	44,600.00	45.48%
520360 · UNEMPLOYMENT INSURANCE	0.00	0.00	0.00	0.00	5,000.00	0.0%
<b>Total 520000 · Payroll Tax &amp; Benefits</b>	<b>55,058.44</b>	<b>62,822.12</b>	<b>392,028.64</b>	<b>404,020.84</b>	<b>1,106,650.00</b>	<b>36.51%</b>
530000 · Travel, Seminars & Training						
530620 · Board Travel/Seminars	710.31	69.98	1,047.39	893.88	3,000.00	29.8%
530630 · Staff Travel, Seminars & Training	1,075.53	2,214.17	5,471.03	12,861.19	12,000.00	107.18%
<b>Total 530000 · Travel, Seminars &amp; Training</b>	<b>1,785.84</b>	<b>2,284.15</b>	<b>6,518.42</b>	<b>13,755.07</b>	<b>15,000.00</b>	<b>91.7%</b>
540000 · Contractual Services						
540700 · Engineering	64,731.44	7,764.00	337,681.07	180,763.89	365,100.00	49.51%
540840 · Audit/Acctg Fees	8,800.00	9,100.00	8,800.00	9,100.00	9,100.00	100.0%
540842 · Public Information	0.00	1,443.60	1,257.40	2,816.60	5,000.00	56.33%
540844 · Accountant	2,585.00	1,320.00	13,337.50	16,830.00	30,000.00	56.1%
540846 · Misc.Contract Services	0.00	0.00	0.00	0.00	250,000.00	0.0%
540850 · Attorney Fees	600.00	600.00	3,600.00	3,600.00	20,000.00	18.0%
<b>Total 540000 · Contractual Services</b>	<b>76,716.44</b>	<b>20,227.60</b>	<b>364,675.97</b>	<b>213,110.49</b>	<b>679,200.00</b>	<b>31.38%</b>
550000 · Other Admin. Expenses						
550610 · Office Expense	3,279.51	4,633.25	6,197.35	7,032.41	12,000.00	58.6%
550611 · Postage	0.00	0.00	2,148.91	814.98	3,500.00	23.29%
550612 · Advertising	0.00	0.00	1,874.00	320.00	5,000.00	6.4%
550616 · Office Equip.- Maint. & Repairs	1,138.37	332.57	4,132.96	3,247.96	10,000.00	32.48%
550635 · Bank fees	6,879.83	1,593.88	48,205.93	13,103.42	40,000.00	32.76%
<b>Total 550000 · Other Admin. Expenses</b>	<b>11,297.71</b>	<b>6,559.70</b>	<b>62,559.15</b>	<b>24,518.77</b>	<b>70,500.00</b>	<b>34.78%</b>

Fremont County Solid Waste Disposal District  
Profit & Loss - Modified Accrual  
For December 2025  
*(with comparative data for 2024)*

	Dec 24	Dec 25	Jul-Dec 24	Jul-Dec 25	Budget	YTD = 50% % of Budget
<b>620000 · Operations</b>						
<b>620420 · Operat/Maint Fuel, Lube, Filter</b>						
620421 · Fuel	14,689.88	12,180.23	103,353.49	104,295.49	350,000.00	29.8%
620420 · Operat/Maint Fuel, Lube, Filter - Other	509.03	1,564.68	17,451.43	21,937.74		100.0%
<b>Total 620420 · Operat/Maint Fuel, Lube, Filter</b>	<b>15,198.91</b>	<b>13,744.91</b>	<b>120,804.92</b>	<b>126,233.23</b>	<b>350,000.00</b>	<b>36.07%</b>
620430 · Equipment Repairs	6,199.61	13,454.43	79,631.66	103,117.98	275,000.00	37.5%
620470 · Tires/All sites	390.56	3,815.69	9,895.34	17,107.39	70,000.00	24.44%
620475 · Safety	1,697.07	1,065.36	15,399.37	12,997.19	30,000.00	43.32%
620495 · Tools/all sites	421.94	510.95	3,466.94	1,907.61	7,000.00	27.25%
620591 · Supplies/All Sites	1,021.99	708.58	4,431.98	5,544.68	17,000.00	32.62%
620630 · Property Leases/Equip. Rents	897.26	1,374.04	7,202.22	11,955.88	75,000.00	15.94%
620710 · Bale Station Repair	0.00	0.00	583.70	0.00	20,000.00	0.0%
620711 · Baler wire	0.00	10,201.95	11,531.70	10,201.95	15,000.00	68.01%
<b>Total 620000 · Operations</b>	<b>25,827.34</b>	<b>44,875.91</b>	<b>252,947.83</b>	<b>289,065.91</b>	<b>859,000.00</b>	<b>33.65%</b>
<b>630000 · Other Operating Expense</b>						
630521 · Site Maintenance/All Sites	7,303.05	709.66	110,574.50	46,464.12	150,500.00	30.87%
630690 · Transfer Stations	0.00	0.00	704.88	0.00	1,500.00	0.0%
630695 · Wind River Res. Trnsfr Stations	23,780.82	23,780.82	141,150.95	141,150.68	285,000.00	49.53%
630730 · Recycling	8,925.20	20,541.60	48,035.97	67,528.65	175,000.00	38.59%
630740 · Financial Assurance Pmt.	0.00	-4,427.05	800.00	-7,727.05	1,500.00	-515.14%
630839 · Bad Debts	0.00	0.00	0.00	0.00	1,000.00	0.0%
630854 · Landfill Closure	0.00	0.00	0.00	0.00	0.00	0.0%
<b>Total 630000 · Other Operating Expense</b>	<b>40,009.07</b>	<b>40,605.03</b>	<b>301,266.30</b>	<b>247,416.40</b>	<b>614,500.00</b>	<b>40.26%</b>
<b>640650 · Utilities/All sites</b>						
640651 · Power	5,647.91	6,646.18	29,301.61	31,565.66		
640652 · Cell Phone	476.58	605.15	2,858.03	4,081.11		
640653 · Phones	734.51	893.50	4,302.31	5,075.86		
640654 · Water	2,077.63	1,869.23	15,266.14	11,577.44		
640655 · Internet	50.00	159.00	562.13	786.00		
640656 · Propane/Natural Gas	3,217.02	3,534.54	6,921.88	5,996.54		
640650 · Utilities/All sites - Other	399.00	418.95	4,176.67	817.95	150,000.00	0.55%
<b>Total 640650 · Utilities/All sites</b>	<b>12,602.65</b>	<b>14,126.55</b>	<b>63,388.77</b>	<b>59,900.56</b>	<b>150,000.00</b>	<b>39.93%</b>
650712 · Scale Houses	1,019.94	1,110.00	11,674.28	4,929.02	30,000.00	16.43%
<b>710000 · Insurance</b>						
710640 · Insurance Liability	0.00	0.00	5,895.00	0.00	5,530.00	0.0%
710645 · Insurance Property	0.00	0.00	33,710.50	0.00	50,000.00	0.0%
710647 · Insurance Bonds	0.00	0.00	0.00	0.00	75.00	0.0%
<b>Total 710000 · Insurance</b>	<b>0.00</b>	<b>0.00</b>	<b>39,605.50</b>	<b>0.00</b>	<b>55,605.00</b>	<b>0.0%</b>
850410 · Equipment Purchase	0.00	0.00	591,715.00	0.00	1,295,000.00	0.0%
850414 · Infrastructure Improvements	144,909.00	0.00	2,030,656.88	386,126.40	1,010,000.00	38.23%
850410 · Office Equipment	0.00	0.00	3,044.00	2,440.38	6,000.00	40.67%
850855B · SLIB Grant Sandraw Expansion	0.00	0.00	0.00	0.00	0.00	0.0%
880905 · Debt Service - Interest	0.00	0.00	0.00	0.00	0.00	0.0%
880915 · Debt Service- Principal	0.00	0.00	0.00	0.00	0.00	0.0%
<b>Total Expense</b>	<b>457,297.36</b>	<b>285,347.74</b>	<b>4,701,311.19</b>	<b>2,250,801.01</b>	<b>7,223,755.00</b>	<b>31.16%</b>
<b>Net Ordinary Income</b>	<b>420,617.29</b>	<b>566,947.93</b>	<b>-1,535,118.61</b>	<b>466,435.94</b>	<b>-1,405,205.00</b>	<b>-33.19%</b>
<b>Net Income</b>	<b>420,617.29</b>	<b>566,947.93</b>	<b>-1,535,118.61</b>	<b>466,435.94</b>	<b>-1,405,205.00</b>	<b>-33.19%</b>

Fremont County Solid Waste Disposal District  
**A/P Aging Summary**  
As of December 31, 2025

	Current	1 - 30	> 30	TOTAL
Accent Wire-Tie	10,201.95	0.00	0.00	10,201.95
Ace Hardware-Lander	14.49	0.00	0.00	14.49
Ace Mountain Hardware	55.63	0.00	0.00	55.63
Atlas Office Products, Inc.	327.18	0.00	0.00	327.18
Bailey Enterprises, Inc.	12,333.50	0.00	0.00	12,333.50
Black Hills Energy	566.34	0.00	0.00	566.34
Bloedorn Lumber - Lander	3,865.19	0.00	0.00	3,865.19
Carolina Software Inc.	950.00	0.00	0.00	950.00
Carver Florek & James, CPA's	9,100.00	0.00	0.00	9,100.00
CMI TECO	4,094.78	0.00	0.00	4,094.78
Coca-Cola Bottling Company High Country	107.25	0.00	0.00	107.25
Community Entry Service	4,369.96	0.00	0.00	4,369.96
Comtronix	418.95	0.00	0.00	418.95
Drug Testing Services, LLC	400.00	0.00	0.00	400.00
Dry Mountain Water Inc.	1,100.00	0.00	0.00	1,100.00
Dubois Telephone Exchange (DTE) DBA Range	98.74	0.00	0.00	98.74
Eagle Uniform Supply, Inc.	583.67	0.00	0.00	583.67
Elan Financial Services	6,071.06	0.00	0.00	6,071.06
Emerald Seed & Supply	374.58	0.00	0.00	374.58
Fremont Engineering Surveying	2,722.50	0.00	0.00	2,722.50
Frey, Andrew	125.00	0.00	0.00	125.00
Health Equity	193.97	0.00	0.00	193.97
High Plains Power, Inc.	1,252.70	0.00	0.00	1,252.70
Interwest Paper, Inc.	14,665.52	0.00	0.00	14,665.52
iPrint Technologies	496.00	0.00	0.00	496.00
Lander Valley Auto Parts	224.16	0.00	0.00	224.16
Lander, City of (vendor)	661.98	0.00	0.00	661.98
Murdoch's Ranch Supply	393.77	0.00	0.00	393.77
Napa Auto Parts - Riverton	105.54	0.00	0.00	105.54
NAPA Auto Parts of Dubois	214.20	0.00	0.00	214.20
Napa Auto Parts of Lander	252.82	0.00	0.00	252.82
Norco	512.50	0.00	0.00	512.50
Office Shop, Inc.	170.82	0.00	0.00	170.82
Pirate Propane, Inc	2,968.20	0.00	0.00	2,968.20
Riverton Ranger Inc.	1,443.60	0.00	0.00	1,443.60
Riverton Tire & Oil, Inc.	3,815.69	0.00	0.00	3,815.69
Riverton, City of	100.07	0.00	0.00	100.07
Rocky Mountain Machine Shop	354.00	0.00	0.00	354.00
Rocky Mountain Power	5,398.94	0.00	0.00	5,398.94
SLB, Inc.	1,320.00	0.00	0.00	1,320.00
Sunnyside Plumbing, LLC	709.66	0.00	0.00	709.66
Sutherlands	164.76	0.00	0.00	164.76
TCI - Traveling Computers, Inc.	66.75	0.00	0.00	66.75
The Smokin Dawg Catering	1,305.00	0.00	0.00	1,305.00
Tri-State Oil Reclaimers, Inc.	100.00	0.00	0.00	100.00
Trihydro Corporation	5,041.50	0.00	0.00	5,041.50
Union Telephone Co., Inc.	530.15	0.00	0.00	530.15
Western Law Associates, P.C.	600.00	0.00	0.00	600.00
Wyoming Dept. of Agriculture	160.00	0.00	0.00	160.00
Wyoming Machinery Company, Corp.	6,008.75	0.00	0.00	6,008.75
Wyoming.com (vendor)	844.76	0.00	0.00	844.76
<b>TOTAL</b>	<b>107,956.58</b>	<b>0.00</b>	<b>0.00</b>	<b>107,956.58</b>



## memorandum

**To:** Chairman Mark Moxley, Fremont County SWDD  
**From:** Nella Dagnillo REM, Project Engineer  
Fremont County SWDD Board, Caroline Brewer, PG,  
**cc:** Senior Geologist  
**Date:** January 7, 2026  
**Re:** Updates for January 20, 2026, Board Meeting

---

The following information is provided to update the Board of the Fremont County Solid Waste Disposal District (District) regarding the status of various projects that are being managed by Trihydro Corporation (Trihydro), and associated activities associated with the Wyoming Department of Environmental Quality (WDEQ), Solid and Hazardous Waste Division (SHWD), Water Quality Division (WQD), and Air Quality Division (AQD). The information provided is generally limited to activity during the previous month.

### **Sand Draw, Shoshoni, Lander, and Dubois Landfills – 2025-2026 Environmental Activities and Monitoring (Task Orders 10-042 / Trihydro Project FREMO-025-0002)**

Recent activities conducted under this work order, as well as those anticipated in the near future, include:

- The semiannual environmental monitoring event was completed during the week of October 11<sup>th</sup>. Reporting, review, and statistical analysis is in progress.
- Routine first-quarter methane monitoring will be scheduled and conducted by Trihydro before the end of March.
- Title V reporting coordination for Sand Draw Landfill is underway. Trihydro will prepare the Annual Certification Report and Semiannual Report for review and signature within a couple of weeks. Both reports are due to AQD by the end of January. Trihydro will also request data to complete the non-methane organic compound (NMOC) rate calculations to confirm whether any additional reporting is required this year. Following the January submittals, preparation of the 2025 Emissions Inventory Report will begin; it is due at the end of February.
- Preparation of the Monthly Project Status Report to accompany the December 2025 invoice.

### **Technical Assistance (Task Orders 10-044 / Trihydro Project FREMO-025-0003)**

Recent activities conducted under this work order, or those anticipated in the near future, include:

- A monthly Board memo is being provided for the January 2026 District Board meeting.





- A monthly Project Status Report to accompany the December 2025 invoice.
- Environmental Monitoring Plan (EMP) modifications for the Shoshoni and Lander Landfills to reduce the schedule and/or analytical requirement of the monitoring plans were submitted to the WDEQ/SHWD on December 29, 2025. A similar EMP modification request for Sand Draw Landfill is in progress.
- Submittal of a conceptual building layout for District review and conceptual convenience building.

**Dubois Construction and Demolition Waste (CDW) Landfill Excavation (Task Order Trihydro Project FREMO-024-0006)**

The Dubois CDW Excavation Project has been deemed substantially complete. However, the final certification survey is still outstanding despite many attempts to get from Fremont Engineering & Surveying (FES). Once the survey is received, Trihydro will complete the certification letter required by DEQ and submit it to Patrick Troxel for his approval. Trihydro will continue to press FES to provide the final survey until received. As the project has extended longer than expected, Trihydro does need a written acknowledgement that it is approved to extend the time of our contract with no further costs accrued.

Please let us know if you have any questions or need additional information. You can call me on my cell phone (307-221-2517) or send me an email [ndagnillo@trihydro.com](mailto:ndagnillo@trihydro.com).

**END OF MEMORANDUM**

# Memorandum

<b>Date</b>	January 15, 2026
<b>To</b>	Camille Woody, Fremont County Solid Waste Disposal District
<b>From</b>	Matt Evans, PE
<b>Subject</b>	Progress Report – January 2026

The following provides an update on work completed by Burns & McDonnell since the last Progress Report.

## *Capacity Audits*

2025 capacity audit surveys and reports are complete. Results of the annual capacity audit reports were presented to the Board at the October Board meeting. The presentations included a summary of the airspace utilization, annual volume of landfill space consumed compared to previous years, and the remaining life of Dubois, Lander, and Sand Draw landfills. The 2026 capacity audit surveys are scheduled to be completed in July 2026.

## *Technical Engineering Assistance*

Burns & McDonnell completed our monthly progress report, invoice, and overall project management related to the administration of the annual services project as part of this task. Additionally, Burns & McDonnell has been assisting the District in assessing the cracking in the transfer station floor.

## *Capital Improvement Plan Modeling*

Burns & McDonnell updated the CIP model and used differing rate alternatives to assess cost scenarios when the primary landfill operations shift from Lander to Sand Draw. The District provided equipment and personnel allocations that were incorporated into the model. Burns & McDonnell presented the findings of the CIP model update and rate alternatives at the October Board meeting in conjunction with Capacity Audit reports presentation. As additional alternatives need to be evaluated, Burns & McDonnell will support the District in the alternative analysis.

Burns & McDonnell appreciates the opportunity to work with the District. If there are any questions regarding this progress report or work that is being completed, please do not hesitate to contact me at 952-222-7249 or [maevans@burnsmcd.com](mailto:maevans@burnsmcd.com) at your earliest convenience.

MJE

Fremont County Solid Waste Disposal District

**Operational Report**

January 2026

Waste Handling/Staff/Board/Inter-Government

Waste Handling.

1. The calculated tonnages and cost per ton are as follows (calculated using monthly expenses and monthly tonnages):
  - a. 2013 = \$140 per ton & 31,500 total tons
  - b. 2014 = \$176 per ton & 27,600 total tons
  - c. 2015 = \$99 per ton & 31,900 total tons
  - d. 2016 = \$103 per ton & 29,700 total tons
  - e. 2017 = \$102 per ton & 33,500 total tons
  - f. 2018 = \$106 per ton & 36,400 total tons
  - g. 2019 = \$88 per ton & 41,900 total tons
  - h. 2020 = \$89 per ton & 36,200 total tons
  - i. 2021 = \$141 per ton & 35,700 total tons
  - j. 2022 = \$125 per ton & 34,200 total tons
  - k. 2023 = \$231 per ton & 40,800 total tons  
*\*2023 included multiple large capital projects amounting to nearly \$10 million.*
  - l. 2024 = \$203 per ton & 44,600 total tons  
*\*2024 includes a continuance of large capital projects.*
  - m. 2025 = \$136 per ton & 38,241 total tons

Staff.

1. January 2026: following implementation July 1, 2015, the Riverton Area staff (i.e. Riverton Transfer Station, the Sand Draw Landfill, and the rural transfer stations) have not had a single lost-time accident/incident in 10 years and 6 months!!!! The Lander Area staff (i.e. Lander Landfill and the Dubois Landfill) have not had a lost-time accident/incident in 10 months.

Board.

1. January 2026: the current committee assignments.
  - a. Recycling Committee: Jen Lamb, Mark Moxley, John Larsen, and Bob Carlson.
  - b. Health Benefit and Wage Committee: Rob Dolcater, Mark Moxley, and John Larsen.
  - c. Planning Committee: Jen Lamb, Rob Dolcater, and Shawn Brown.
  - d. Budget Committee: Jen Lamb, Rob Dolcater, Mark Moxley, and John Larsen.
  - e. WRIR Solid Waste Negotiations Committee: Mark Moxley and Kyle Larson.

Inter-Government.

1. County:
  - a. Following cancelation of the commissioner Work Session that had been scheduled for May 21, 2024, the District has not received communication of a new proposed date.

- b. December 2025: the District developed a memorandum to respond to two questions asked during Board member position renewal interviews. The draft response is included in the January 2026 Board meeting packets for review.
- 2. Tribal:
  - a. January 2026: The Northern Arapaho Natural Resources Office scheduled a meeting with the District to learn more about the District's recycling and waste diversion programs.

## Regulatory

### Regulatory.

- 1. December 2025: following review and comment by the District on draft permit amendments to reduce groundwater monitoring frequency and constituents, Trihydro finalized the applications and submitted to the WDEQ-SHWD.
  - a. January 2026: No updates have been provided.
- 2. January 2026: following direction from the Board to revisit and review documents and information available for the waste generated at the Lava Mountain Lodge demolition and renovation project during 2025 to verify if asbestos containing material (ACM) was found, the District developed a memorandum of findings. The memo is included with the January 2026 Board meeting packets.

## Sites/Operations/Equipment:

### Sites.

- 1. Contractor Construction Projects.
  - a. January 2025: the District provided a formal warranty repair request to AEI asking them to address issues with windows in all three of the scalehouse buildings.
    - i. January 2026: to date, no response or warranty repairs have been completed.
  - b. September 25, 2025: Burns and McDonnell submitted three formal warranty repair request letters to AEI asking them to address issues with the scalehouse buildings, concrete issues with the Lander Scale Facility, concrete issues and seeding and a pedestrian door with the Lander Transfer Station.
    - i. January 2026: to date, no response or warranty repairs have been completed.
- 2. In-house Construction Projects.
  - a. January 2026: the District continues to work with Rocky Mountain Power to review options for relocating a guy wire anchor system east of the Lander Transfer Station. Relocation will remove the potential for equipment or vehicles to strike and damage the guy wire and overhead power system.
  - b. January 2026: District staff at Lander continue to work to strip stockpiled compost to relocate the materials below the new transfer station building. This will allow the yard waste collection area in Lander to be re-graded in a manner to allow less congestion and safer traffic management.

### Operations.

- 1. October 2025: Burns and McDonnell submitted warranty claim letters to both LCI and AEI. The warranty items include a reiteration of the scale buildings failing windows (initially submitted January 2025), a man-door that will not function, seeding that did not establish, concrete failures, and an unsealed utility hatch.

- a. November 2025: LCI completed all warranty repair work.
  - b. January 2026: No response has been submitted by AEI.
2. December 2026: following Board direction to complete winter-weather sensitive repair work (i.e. AEI warranty work) on the Lander Transfer Station and Lander Scale Facility, the District has been working with local contractors.

#### Equipment.

1. December 2025: the District provided the Bid Award notice to all bidders for the two ½ ton pickups. Fremont Motor Company communicated to the District that the pickups were ordered and would be delivered as per their bid.
2. December 2025: the District provided the Bid Award notice to all bidders for the motor grader. Wyoming Machinery communicated to the District that the motor grader would be delivered as per their bid.
3. December 2025: the District provided the Bid Award notice to all bidders for the paddle-wheel scraper. Wyoming Machinery communicated to the District that the paddle-wheel scraper would be delivered as per their bid.
4. January 2026: the District has developed general equipment specifications for a replacement alternative cover spraying machine. Vendors have been contacted for cost estimates.

#### Miscellaneous/Upcoming Work & Events:

##### Miscellaneous – no updates

##### Upcoming Work & Events:

1. December 2025: the District has requested cost proposals from equipment rental vendors and tire shredding contractors to use in comparing management costs for used tires.

(Print Name)

(Signature)

# Memorandum

**To:** FCSWDD Board

**From:** Fremont County Solid Waste Disposal District (District)

**Date:** January 15, 2026

**Re:** Lava Mountain Lodge – ACM Identification in Waste

Following discussion at the December 2025 meeting where Lava Mountain Lodge representative Alex Dolginov stated that no asbestos containing waste (ACM) was generated on the property during their demolition and renovation work, the District Board of Directors requested that District staff review the information available identifying potential ACM generated at the Lava Mountain Lodge property during 2025.

During the discussions with Alex Dolginov, the Board requested that Lava Mountain Lodge submit their reports that provide evidence that no waste contained ACM, along with a written response to the November 2025 District letter.

As of today, the District has not received any reports, or any written response from Lava Mountain Lodge.

In review of the documents and information available to District staff, the following information was found.

1. Within a Fremont Safety report dated September 4, 2025:
  - a. Renovations recently occurred with most of the guest rooms renovated.
  - b. Samples were taken from nine sample areas within the remaining renovation areas.
  - c. One sample area identified friable asbestos. The notes stated that the condition of the area was “heavily damaged.”
  - d. One sample area identified non-friable asbestos. The notes stated that the condition of the area was “lightly damaged.”
  - e. The “Inspection Finding Summary” stated that “This inspection identified regulated asbestos.”
2. Within a Fremont Safety report dated December 19, 2025:
  - a. Samples were taken from two onsite dumpsters.
  - b. Friable asbestos was identified within samples.

Hard copies of the two referenced reports are available on the Board meeting table.

# Memorandum

**To:** Fremont County Commission

**From:** Fremont County Solid Waste Disposal District (District)

**Date:** January 6, 2026

**Re:** District Board Candidate Interview Questioning – Follow-up

The District Board of Directors requested that a formal response be provided to the Fremont County Commission in response to questions asked during the December 2025 interviews, to ensure an adequate response has been provided.

Two questions were asked during the interview process that required a response. These questions, along with a response are provided below.

**Question #1.** Why is the District not meeting the Wyoming State Statute requirement to maintain a dead animal pit at their landfills?

***Response.*** The District is not aware of a Wyoming State Statute regarding a requirement for having a dead animal pit at permitted landfills. The District contacted the Wyoming Department of Environmental Quality – Solid and Hazardous Waste Division (WDEQ-SHWD) for guidance on the referenced Wyoming State Statute. The WDEQ-SHWD communicated that they were not aware of any Wyoming State Statute regarding dead animal pits.

A copy of the WDEQ-SHWD Guideline #27 “Dead Animal Management” has been attached to this memo for your reference. Within the guideline it reviews multiple management options that include burial at a permitted MSW landfill, such as the management method utilized by the FCSWDD.

**Question #2.** Why does the District charge at the rural transfer stations?

***Response.*** Customers are required to pay disposal fees at every site operated by the District, ensuring consistent treatment. Mill levy revenues received by the District do not provide adequate funding to cover annual operating expenses. In 2009, the District adopted a weight-based disposal fee system that was implemented at all sites with scale systems. In 2012, the District adopted a volume-based disposal fee system that was implemented at all sites without a scale system.

Due to the additional handling necessary with hauling waste from transfer stations to the landfills, District transfer stations, including the rural transfer stations, end up being subsidized by the fees collected at the landfills.



---

**WYOMING DEPARTMENT OF ENVIRONMENTAL  
QUALITY SOLID AND HAZARDOUS WASTE DIVISION**

---

**SOLID WASTE GUIDELINE #27**

**“Dead Animal Management”**

**Introduction**

The purpose of this guideline is to summarize the options available in Wyoming for dead animal management.

**Background**

In Wyoming, dead animals are regulated as a municipal solid waste as defined by the Solid Waste Rules Chapter 1, Section 1 (b)(lvii), which defines municipal solid waste (MSW) as “solid waste resulting from or incidental to residential, community, trade or business activities, including garbage, rubbish, dead animals, abandoned automobiles and all other solid waste other than construction and demolition, industrial or hazardous waste.”

Items meeting the definition of municipal solid waste must be managed by facilities permitted by the Wyoming Department of Environmental Quality (Department), unless an exemption is obtained. The Department does not allow dumping of solid wastes in open pits or trenches or open burning of such waste. The Department has worked with operators to develop options for dead animal management that allow them to select an option that best fits their particular situation. The Department recommends that anyone wishing to dispose of dead animals contact their local waste operator to determine if dead animal disposal is allowed at the facility. Each local waste operator may place their own restrictions on waste generators and transporters. Local waste operators may limit or prohibit dumping of blood and other liquids. Liquid waste management through small wastewater systems or by surface discharge may require a Water Quality Division permit.

Below is a summary of dead animal management options authorized by the Department:

- **Burial at a permitted municipal solid waste landfill**
  - The Solid Waste Rules allow for the burial of dead animals, whole or otherwise, at permitted municipal solid waste landfills. This disposal option is preferred because of the environmental controls used at these facilities.
  - In order to dispose of dead animals, a municipal solid waste landfill permit is required. The owner of the municipal solid waste landfill must obtain an operating permit under Chapter 2 of the Solid Waste Rules.
- **Disposal at a permitted transfer station**
  - Some transfer stations accept dead animals along with other municipal solid waste for transfer to a regional landfill. Whether the local operator wants to allow this is a local decision and not regulated by the Department.
  - Transfer stations are permitted under Chapter 6 of the Solid Waste Rules.
- **Composting and burial at a construction and demolition landfill**
  - Composting preserves landfill space and minimizes the need to transport dead animals to landfills. If dead animal waste is composted to bone and hide, the resulting waste material

may be disposed of in a permitted construction and demolition landfill, eliminating the need for transport to a regional MSW landfill. The composting process is described in further detail in Guideline #17.

- Construction and demolition landfills are permitted under Chapter 4 of the Solid Waste Rules.
- Low hazard/low volume treatment permit for permanent composting facilities
  - The Administrator may consider ongoing dead animal composting at permitted low hazard/low volume facilities if the compost area is no larger than 2 acres and other composting conditions are met.
  - Low hazard/low volume facilities are permitted under Chapter 6 of the Solid Waste Rules. The permit application must address the requirements outlined in the Solid Waste Rules.
  - If the composting area is larger than 2 acres, then a full-size fixed transfer, treatment, and storage facility permit application may be necessary. This type of facility is also permitted under Chapter 6 of the Solid Waste Rules. The permit application for a full-size fixed facility is more detailed compared to a low hazard/low volume facility permit.
- De minimis exemption
  - Animal composting may be conducted without a Solid Waste permit if: the compost area is no larger than 1 acre; composts no more than 50 animals at any given time, unless an alternate amount is approved by the Administrator; and the Department is allowed access to inspect the operation.
- Incineration Facilities
  - Incinerators are another option for dead animal management. Incineration reduces the volume of the waste to ashes, which can be disposed of at an MSW Landfill. Incinerators require an Air Quality Division permit, as well as a solid waste permit, prior to operation. Small scale incinerators are currently used at veterinary clinics throughout the state.
  - Incinerators are permitted under Chapter 6 of the Solid Waste Rules.
- Rendering
  - While there are no rendering facilities currently based in Wyoming, there are rendering companies that provide their service to concentrated animal feeding operations in the state. Expansion of this service throughout the state is encouraged by the Department for the management of dead animals.

### Wyoming Exemptions

The Department may allow an exemption from the above disposal options for activities relating to farm and ranch management as well as emergency situations.

- Farm and ranch disposal exemption
  - Wyoming Statute (W.S.) § 35-1-103(d)(ii) states that "Solid waste management facility" means any facility for the transfer, treatment, processing, storage or disposal of solid waste, but does not include lands and facilities owned by a person engaged in farming or ranching and used to dispose of solid waste generated incidental to his farming and ranching operations. Therefore, farmers and ranchers may dispose of their own animal mortality on their own property.

- One-time or emergency authorization
  - Wyoming regulations also provide authority for the Administrator to exempt disposal operations from the regulations when there is an emergency or catastrophic death event. When unanticipated and infrequent disposal is necessary due to an emergency or the unexpected death of a large number of animals, the Administrator may consider a one-time or emergency burial authorizations.
  - The authorization process for a one-time or emergency situation is described in Chapter 1 of the Solid Waste Rules.

#### Unlined Municipal Solid Waste Landfills

Consistent with federal requirements, W.S. § 35-11-527(a) requires all new MSW landfills to be constructed with an engineered containment system, which includes a liner and leachate collection system, OR constructed in accordance with a performance-based design (PBD) which demonstrates that groundwater will not be impacted by contaminants above safe levels protective of public health and other applicable groundwater uses. The MSW landfill is constructed with an engineered containment system, which includes a liner and leachate collection system or if an owner or operator is granted a PBD, the facility may dispose of whole, partial, or composted dead animals.

The PBD process, which requires Department approval, is described in further detail in Guideline 22 and consists of four parts:

- **Adequate characterization of site specific conditions**
  - Characterization factors include depth to groundwater, groundwater flow direction and rate, soil types, presence of subsurface fractures, etc.
- **Predict leachate through Hydrologic Evaluation of Landfill Performance (HELP) modeling**
  - Estimates potential for leachate generation
- **Fate and Transport Modeling**
  - Evaluates potential for leachate to reach groundwater.
- **Assessment of landfill gas, waste types, and facility operating practices**

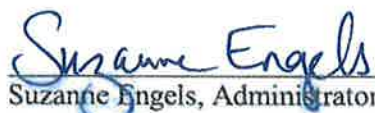
#### Further Information

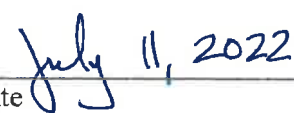
Permitting a solid waste facility is outlined in the Wyoming Environmental Quality Act and the Solid Waste Rules. Different types of permits are available for dead animal management. Please contact the Department for more detailed information on the different types of permits available.

Construction and operation of a small wastewater system or surface discharge of wastewaters may require a Water Quality Division Permit. For further information, contact Groundwater Section Manager at (307) 777-7072. Additionally, Fact Sheet: Slaughterhouse Permitting summarizes Water Quality Division permitting requirements for the management of slaughterhouse wastewaters.

Potential air emissions from the use of an incinerator may require an Air Quality Division permit. For further information, contact the New Source Review Program Manager at (307) 777-7045.

For further solid waste information, contact the Solid and Hazardous Waste Division offices:  
Casper: (307) 473-3450 / Cheyenne: (307) 777-7752 / Lander: (307) 332-6924

  
Suzanne Engels, Administrator  
Solid and Hazardous Waste Division

  
Date July 11, 2022