



# FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

Member of Wyoming Solid Waste and Recycling Association (WSWRA)

P.O. Box 1400  
Lander, WY 82520  
telephone 307.332.7040  
fax 307.332.5013  
trashmatters.org

## MEETING AGENDA

FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

BOARD OF DIRECTORS – REGULAR MEETING

August 18, 2025 – 9:30 a.m.

### 1. PRELIMINARY ITEMS

- a. Pledge of Allegiance
- b. Roll Call: Kyle Larson, Mark Moxley, Rob Dolcater, Rod Haper, Jennifer Lamb, John Larsen, Bob Carlson, Shawn Brown, and Patricia Neveaux
- c. Declaration of a Quorum
- d. Approval of Agenda (*Discussion and Formal Action*)
- e. Public Comment/Communication from the Floor

### 2. CONSENT ITEMS

- a. Approval of Meeting Minutes – July 2025
- b. Approval of the Accounts Payable – July 2025
- c. Acceptance of Meeting Reports
  - i. Trihydro Corporation
  - ii. Burns and McDonnell
  - iii. District Operations Report
  - iv. Eastern Shoshone Tribe Solid Waste Operational Report – *no report submitted*
  - v. Northern Arapahoe Tribe Solid Waste Operational Report – *no report submitted*

### 3. BUSINESS ITEMS

- a. Review of Active Construction Projects (*Discussion*)
  - i. Dubois C&D Cell Excavation
    - a. Status
    - b. Pay Application Request
- b. Wyoming Cooperative Liquid Assets Security System – Investment Option (*Discussion*)
- c. FCSWDD Strategic Plan Review (*Discussion*)
- d. Sand Draw – Office/Staff/Maintenance Building (*Discussion*)

### 4. NEW BUSINESS

- a. Illegal Waste Cleanup Assistance Program
- b. CIP Model Disposal Fee Analysis – Comment Opportunity

### 5. CLOSING ITEMS

- a. Upcoming Meeting(s):
  - i. The Next Regularly Scheduled Meeting(s): **Monday** – September 15, 2025, at 9:30am
- b. Call for Adjournment



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### Minutes of Regular Board Meeting

July 21, 2025

#### 1. PRELIMINARY ITEMS:

a.-c. The regular meeting of the Fremont County Solid Waste Disposal District Board of Directors was held on the above date called to order by CHAIRMAN MOXLEY at 9:30 am. CHAIRMAN MOXLEY then led the Pledge of Allegiance and declared that there was a quorum of the Board with the following people in attendance.

<u>Board Members:</u>	Mark Moxley, Rob Dolcater, Kyle Larson, Rod Haper, John Larsen, and Patricia Neveaux.
<u>Excused Member(s):</u>	Jen Lamb
<u>Unexcused Member(s):</u>	Bob Carlson and Shawn Brown
<u>Commissioner Liaison:</u>	Mike Jones
<u>Community Liaisons:</u>	No Community Liaisons
<u>Attorney:</u>	Rick Sollars
<u>Staff:</u>	Business Manager, Camille Woody
<u>Consultant(s):</u>	Matt Evans (Burns and McDonnell), and Andy Frey (Trihydro)
<u>Guests:</u>	No Guests

#### d. **Approval of Agenda (*Discussion and Formal Action*)**

SECRETARY/TREASURER LARSEN made a motion to approve the consent items. KYLE LARSON seconded the motion.

**MOTION CARRIED**

#### e. **Public Comment/Communication from the Floor**

CHAIRMAN MOXLEY shared with the Board a request submitted by a member of Fremont County. Their request was to have the District approve a fee waiver for illegally dumped waste on their private property.

Discussion: (1.) Precedent establishment. (2.) Private benefit. (3.) Develop management plan for Board consideration.

#### 2. CONSENT ITEMS:

##### a. **Approval of Prior Meeting Minutes**

i. June 2025

##### b. **Approval of Accounts Payable**

i. June 2025

##### c. **Acceptance of Meeting Reports:**

i. Trihydro Corporation

ii. Burns and McDonnell

iii. District Operations Report

iv. Eastern Shoshone Tribe Solid Waste Operational Report – *no report submitted*

v. Northern Arapahoe Tribe Solid Waste Operational Report – *no report submitted*

#### 3. BUSINESS ITEMS:

##### a. **CIP Model & Strategic Plan – Matt Evans (*Discussion*)**

Matt Evans reviewed the prior CIP model analysis with projected FY2025-26 budget values to demonstrate the process. FY2025-26 projections include a reduction in mill levy funds. Two rate models will be reviewed within this project, one having identical rates across the District at sites with scales, and the second one having a rate differential based on the cost of services provided at each of the sites. Both models will include an increased minimum fee.

**Discussion:** (1.) Flat, or a continued reduction in the mill levy allocations included within the analysis. (2.) The county assessor will be asked for guidance on future mill levy predictions. (3.) The Board will have a monthly opportunity to provide additional comments.

**b. Review of Active Construction Projects (*Discussion*)**

**i. Dubois C&D Cell Excavation**

**a. Status**

The project continues to move along well. Savery Creek has moved just over 25,000 cubic yards, or 37% of the excavation, as of July 11, 2025. The most recent project schedule shows earthwork completion September 29, 2025.

**b. Pay application request**

Savery Creek submitted pay application #1 for consideration, in the amount of \$234,483.31. Trihydro reviewed the pay application and recommended payment.

SECRETARY/TREASURER LARSEN made a motion to the Savery Creek pay application as presented. VICE-CHAIR DOLCATER seconded the motion. **MOTION CARRIED**

**c. Fremont Engineering and Surveying (FES) – Task Order Request (*Discussion and Formal Action*)**

FES submitted a task order to provide surveying and staking assistance during FY2025-26. The task order will authorize up to \$25,000 worth of services, as-requested by the District.

KYLE LARSON made a motion to approve the Fremont Engineering & Surveying task order, with a not-to-exceed value of \$25,000, for services requested by the District. PAT NEVEAUX seconded the motion. **MOTION CARRIED**

**4. NEW BUSINESS:**

**a. HHW Event.**

Business Manager Woody reminded everyone of the HHW event on July 26, 2025.

**b. WSWRA.**

Business Manager Woody informed the Board that the annual conference will be hosted in Cheyenne August 18-21, 2025, and to let her know if anyone is interested in attending.

**c. Dubois Waste Diversion Materials.**

Business Manager Woody shared with the Board that during the Dubois landfill cell construction project, the yard waste program has been shut-down due to site limitations. During this shut-down period the District realized a significant reduction in labor requirements and theft of service associated with the program, allowing the site to be operated with one full-time staff person and one part-time staff person. Another concern is the reduction in non-landfill space onsite. With the development of the landfill cell, the area where manure and yard waste were previously accepted has been lost, with no safe space to relocate the areas to.

**Discussion:** (1.) The yard waste program requires an additional full-time staff person, greatly increasing the site operational costs. (2.) Multiple customers per day have been observed hiding waste within their yard waste materials to avoid paying fees. (3.) The wood waste is managed through burning; however, there will

no longer be a safe area to burn. (4.) Acceptance of manure at no cost and directing it into the landfill is providing a fee waiver for a specific waste stream. (5.) Hauling these waste streams to another location would be very expensive. (6.) Not all FCSWDD sites offer all waste diversion services.

**d. Electronic Entrance Gates.**

SECRETARY/TREASURER LARSEN requested an update on the electronic access gates at Dubois, Lander, and Sand Draw.

**Discussion:** (1.) Business Manager Woody informed the group that all of the gates are operational and that the District is working with an electrician to install the automatic opener for outbound traffic at Sand Draw. (2.) SECRETARY/TREASURER LARSEN suggested the District look at the gates used at the Museum of the American West in Lander.

**e. Recruitment.**

VICE-CHAIR DOLCATER informed the group that Fremont County Weed and Pest have been utilizing a signing bonus to generate interest for summer staff members. The signing bonus has been successful. An additional consideration for recruitment and long-term retainage of staff members may include paying a higher wage for all weekend work, incentivizing the District's Tuesday through Saturday work schedule.

**5. CLOSING ITEMS:**

**a. Upcoming Meetings:**

- i. The next regularly scheduled meeting: August 18, 2025, at 9:30am.

**b. Call for Adjournment.**

KYLE LARSON made a motion to adjourn the meeting at 11:15am. PAT NEVEAUX seconded the motion. **MOTION CARRIED**

Respectfully submitted by,

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Camille Woody  
Business Manager  
Fremont County Solid Waste Disposal District

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Mark Moxley  
Board of Director's Chairman  
Fremont County Solid Waste Disposal District

# Fremont County Solid Waste Disposal District

## Profit & Loss - Modified Accrual

For July 2025

(with comparative data for 2024)

	July 24	July 25	Budget	YTD = 8.33%
				% of Budget
<b>Ordinary Income/Expense</b>				
<b>Income</b>				
410210 · 3 Mill Levy Property Tax Revenue	-68,793.20	82,079.04	2,088,750.00	3.93%
410214 · Auto Tax Revenue	-188,691.95	0.00	360,000.00	0.0%
432000 · Intergovernmental Revenue	0.00	0.00	45,000.00	0.0%
435260M · Misc. Grant Revenue	0.00	0.00	0.00	0.0%
441270 · User Fees	284,502.71	265,643.56	2,700,000.00	9.84%
471250 · Interest Income	17,250.15	11,981.06	412,500.00	2.9%
480271 · Compost Sales	580.00	0.00	6,500.00	0.0%
480277O/S · Overage (Shortage)	-25.80	13.69	0.00	100.0%
480290 · Miscellaneous Revenue	50.00	0.00	5,800.00	0.0%
480290C · Recycling Revenue	13,774.46	20,656.20	200,000.00	10.33%
<b>Total Income</b>	<b>58,646.37</b>	<b>380,373.55</b>	<b>5,818,550.00</b>	<b>6.54%</b>
<b>Expense</b>				
510310 · WAGES	104,618.60	93,497.92	1,332,300.00	7.02%
520000 · Payroll Tax & Benefits				
520320 · FICA	7,181.98	6,495.78	90,900.00	7.15%
520330 · WYOMING RETIREMENT	14,422.20	13,242.84	197,600.00	6.7%
520340 · HEALTH BENEFITS	45,924.98	43,032.71	768,550.00	5.6%
520350 · WORKER'S COMPENSATION	1,485.56	3,132.13	44,600.00	7.02%
520360 · UNEMPLOYMENT INSURANCE	0.00	0.00	5,000.00	0.0%
<b>Total 520000 · Payroll Tax &amp; Benefits</b>	<b>69,014.72</b>	<b>65,903.46</b>	<b>1,106,650.00</b>	<b>5.96%</b>
530000 · Travel, Seminars & Training				
530620 · Board Travel/Seminars	23.98	104.32	3,000.00	3.48%
530630 · Staff Travel, Seminars & Training	2,128.61	383.53	12,000.00	3.2%
<b>Total 530000 · Travel, Seminars &amp; Training</b>	<b>2,152.59</b>	<b>487.85</b>	<b>15,000.00</b>	<b>3.25%</b>
540000 · Contractual Services				
540700 · Engineering	18,461.00	1,500.00	365,100.00	0.41%
540840 · Audit/Acctg Fees	0.00	0.00	9,100.00	0.0%
540842 · Public Information	400.00	413.60	5,000.00	8.27%
540844 · Accountant	1,540.00	1,925.00	30,000.00	6.42%
540846 · Misc.Contract Services	0.00	0.00	250,000.00	0.0%
540850 · Attorney Fees	600.00	600.00	20,000.00	3.0%
<b>Total 540000 · Contractual Services</b>	<b>21,001.00</b>	<b>4,438.60</b>	<b>679,200.00</b>	<b>0.65%</b>
550000 · Other Admin. Expenses				
550610 · Office Expense	599.91	395.48	12,000.00	3.3%
550611 · Postage	164.97	0.00	3,500.00	0.0%
550612 · Advertising	0.00	320.00	5,000.00	6.4%
550616 · Office Equip.- Maint. & Repairs	818.06	1,493.09	10,000.00	14.93%
550635 · Bank fees	7,918.42	2,245.06	40,000.00	5.61%
<b>Total 550000 · Other Admin. Expenses</b>	<b>9,501.36</b>	<b>4,453.63</b>	<b>70,500.00</b>	<b>6.32%</b>

Fremont County Solid Waste Disposal District  
Profit & Loss - Modified Accrual  
For July 2025  
(with comparative data for 2024)

	July 24	July 25	Budget	YTD = 8.33% % of Budget
<b>620000 · Operations</b>				
620420 · Operat/Maint Fuel, Lube, Filter				
620421 · Fuel	24,426.49	22,753.88	350,000.00	6.5%
620420 · Operat/Maint Fuel, Lube, Filter - Other	2,453.19	5,925.27		100.0%
<b>Total 620420 · Operat/Maint Fuel, Lube, Filter</b>	<b>26,879.68</b>	<b>28,679.15</b>	<b>350,000.00</b>	<b>8.19%</b>
620430 · Equipment Repairs	5,676.41	9,181.12	275,000.00	3.34%
620470 · Tires/All sites	2,069.47	157.65	70,000.00	0.23%
620475 · Safety	2,050.25	6,041.47	30,000.00	20.14%
620495 · Tools/all sites	239.79	78.01	7,000.00	1.11%
620591 · Supplies/All Sites	590.27	768.43	17,000.00	4.52%
620630 · Property Leases/Equip. Rents	1,072.53	1,064.09	75,000.00	1.42%
620710 · Bale Station Repair	583.70	0.00	20,000.00	0.0%
620711 · Baler wire	0.00	0.00	15,000.00	0.0%
<b>Total 620000 · Operations</b>	<b>39,162.10</b>	<b>45,969.92</b>	<b>859,000.00</b>	<b>5.35%</b>
<b>630000 · Other Operating Expense</b>				
630521 · Site Maintenance/All Sites	30,017.11	6,294.29	150,500.00	4.18%
630690 · Transfer Stations	704.88	0.00	1,500.00	0.0%
630695 · Wind River Res. Trnsfr Stations	23,780.82	23,780.82	285,000.00	8.34%
630730 · Recycling	7,964.75	32,815.98	175,000.00	18.75%
630740 · Financial Assurance Pmt.	0.00	-3,500.00	1,500.00	-233.33%
630839 · Bad Debts	0.00	0.00	1,000.00	0.0%
630854 · Landfill Closure	0.00	0.00		0.0%
<b>Total 630000 · Other Operating Expense</b>	<b>62,467.56</b>	<b>59,391.09</b>	<b>614,500.00</b>	<b>9.67%</b>
<b>640650 · Utilities/All sites</b>				
640651 · Power	4,329.31	4,919.73		
640652 · Cell Phone	476.31	488.79		
640653 · Phones	445.71	1,419.00		
640654 · Water	2,880.31	2,751.15		
640655 · Internet	266.35	109.00		
640656 · Propane/Natural Gas	103.08	425.25		
640650 · Utilities/All sites - Other	3,421.87	0.00	150,000.00	0.0%
<b>Total 640650 · Utilities/All sites</b>	<b>11,922.94</b>	<b>10,112.92</b>	<b>150,000.00</b>	<b>6.74%</b>
650712 · Scale Houses	1,894.29	612.00	30,000.00	2.04%
<b>710000 · Insurance</b>				
710640 · Insurance Liability	5,895.00	0.00	5,530.00	0.0%
710645 · Insurance Property	33,710.50	0.00	50,000.00	0.0%
710647 · Insurance Bonds	0.00	0.00	75.00	0.0%
<b>Total 710000 · Insurance</b>	<b>39,605.50</b>	<b>0.00</b>	<b>55,605.00</b>	<b>0.0%</b>
850410 · Equipment Purchase	0.00	0.00	1,295,000.00	0.0%
850414 · Infrastructure Improvements	513,899.00	468,966.62	1,010,000.00	46.43%
850410 · Office Equipment	0.00	2,440.38	6,000.00	40.67%
<b>Total Expense</b>	<b>875,239.66</b>	<b>756,274.39</b>	<b>7,223,755.00</b>	<b>10.47%</b>
<b>Net Ordinary Income</b>	<b>-816,593.29</b>	<b>-375,900.84</b>	<b>-1,405,205.00</b>	<b>26.75%</b>
<b>Net Income</b>	<b>-816,593.29</b>	<b>-375,900.84</b>	<b>-1,405,205.00</b>	<b>26.75%</b>

Fremont County Solid Waste Disposal District  
A/P Aging Summary  
As of July 31, 2025

	Current	> 0	TOTAL
B & T Fire Extinguishers, Inc.	275.90	0.00	275.90
Bailey Enterprises, Inc.	24,431.79	0.00	24,431.79
Bob's Truck Repair, Inc	85.71	0.00	85.71
Boyle Electric, Inc.	401.60	0.00	401.60
Bull's Service & Towing	50.22	0.00	50.22
Carolina Software Inc.	612.00	0.00	612.00
Central Truck & Diesel, Inc.	5,640.28	0.00	5,640.28
City Plumbing & Heating, Inc.	1,815.70	0.00	1,815.70
Coca-Cola Bottling Company High Country	96.25	0.00	96.25
Community Entry Service	1,200.00	0.00	1,200.00
D&S Express	461.79	0.00	461.79
Dry Mountain Water Inc.	880.00	0.00	880.00
Dubois Frontier	213.60	0.00	213.60
Dubois Telephone Exchange (DTE) DBA Range	98.48	0.00	98.48
Eagle Uniform Supply, Inc.	558.89	0.00	558.89
Elan Financial Services	3,022.49	0.00	3,022.49
Fremont Engineering Surveying	1,500.00	0.00	1,500.00
Grainger	131.88	0.00	131.88
Hasco Industrial Supply	4.10	0.00	4.10
High Plains Power, Inc.	409.67	0.00	409.67
Jack's Truck & Equipment dba Floyd's Truc	260.13	0.00	260.13
Kairos Communications, LLC	200.00	0.00	200.00
Lander Valley Auto Parts	459.88	0.00	459.88
Lander, City of (vendor)	1,706.49	0.00	1,706.49
Murdoch's Ranch Supply	60.93	0.00	60.93
Napa Auto Parts - Riverton	804.16	0.00	804.16
NAPA Auto Parts of Dubois	349.16	0.00	349.16
Napa Auto Parts of Lander	1,044.85	0.00	1,044.85
Norco	302.99	0.00	302.99
Office Shop, Inc.	137.85	0.00	137.85
Pirate Propane, Inc	425.25	0.00	425.25
Pullen Services	3,739.14	0.00	3,739.14
Riverton Ranger Inc.	320.00	0.00	320.00
Riverton Tire & Oil, Inc.	157.65	0.00	157.65
Riverton, City of	861.16	0.00	861.16
Rocky Mountain Power	4,510.06	0.00	4,510.06
Savery Creek Enterprises, Inc.	234,483.31	0.00	234,483.31
SLB, Inc.	1,925.00	0.00	1,925.00
Sutherlands	24.95	0.00	24.95
TCI - Traveling Computers, Inc.	3,700.62	0.00	3,700.62
Union Telephone Co., Inc.	488.79	0.00	488.79
Veolia Environmental Services	30,607.97	0.00	30,607.97
Weld Pro, LLC	100.00	0.00	100.00
Western Law Associates, P.C.	600.00	0.00	600.00
Wyoming Machinery Company, Corp.	5,657.61	0.00	5,657.61
Wyoming.com (vendor)	685.14	0.00	685.14
<b>TOTAL</b>	<b>335,503.44</b>	<b>0.00</b>	<b>335,503.44</b>



## memorandum

**To:** Chairman Mark Moxley, Fremont County SWDD  
**From:** Caroline Brewer, PG, Senior Geologist  
**cc:** Fremont County SWDD Board  
**Date:** August 11, 2025  
**Re:** Updates for August 18, 2025, Board Meeting

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The following information is provided to update the Board of the Fremont County Solid Waste Disposal District (District) regarding the status of various projects that are being managed by Trihydro Corporation (Trihydro), and associated activities associated with the Wyoming Department of Environmental Quality (WDEQ), Solid and Hazardous Waste Division (SHWD), Water Quality Division (WQD), and Air Quality Division (AQD). The information provided is generally limited to activity during the previous month.

### **Sand Draw, Shoshoni, Lander, and Dubois Landfills – 2024-2025 Environmental Activities and Monitoring (Task Orders 10-039 and 10-042 / Trihydro Projects FREMO-024-0002 and FREMO-025-0002)**

Recent activities conducted under this work order, or those anticipated in the near future, include:

- Second quarter methane monitoring and semiannual groundwater monitoring was conducted during the week of April 21<sup>st</sup>. Reports were finalized, reviewed, and submitted to WDEQ-SHWD on June 26, 2025.
- The Title V Semiannual Report for the used oil furnace at Sand Draw was due to WDEQ-AQD by the end of July. The District finalized on 21<sup>st</sup> and submitted directly to AQD.
- Third quarter methane monitoring was completed during the week of August 4, 2025.
- A monthly Project Status Report was prepared to accompany the June 2025 invoice.

### **Technical Assistance (Task Orders 10-040 and 10-044 / Trihydro Projects FREMO-024-0004 and FREMO-025-0003)**

Recent activities conducted under this work order, or those anticipated in the near future, include:

- A monthly Board memo is being provided for the August 2025 District Board meeting.
- A monthly Project Status Report was prepared to accompany the June 2025 invoice.
- Approximately two years ago, a modification to the Environmental Plan (EMP) for Shoshoni was put





on hold by WDEQ to allow time to collect sufficient data for statistical analysis at the new up-gradient well. Sufficient time has passed, and statistical data are now available, so the EMP modification is being revised for resubmittal. We will be requesting that groundwater monitoring be reduced from semiannual to annual. EMP modifications for Lander and Sand Draw, which were also on hold, are also underway again. For Lander and Sand Draw, we will be requesting a reduced analyte suite for the semiannual events.

- Trihydro heard from WDEQ-SHWD regarding a proposed delay on the construction of the pan lysimeters four years prior to closure for the Lander Landfill. Patrick Troxel requested a redline/strikeout of the permit be provided to accommodate the request.
- Trihydro provided operational assistance related to surveys, capacity audit, equipment issues, grading surfaces, document review and meeting preparation, unusual tank disposal, scale guarding railing incident, bulky waste management, data management for CPT analysis, etc.

#### **Dubois CDW Landfill Excavation (Trihydro Project FREMO-024-0006)**

Recent activities conducted under this work order, or those anticipated in the near future, include:

- Progress meetings.
- Construction observation and inspection.
- Pay application review and quantity verification survey.

Please let us know if you have any questions or need additional information. You can call me on my cell phone (307-760-5652) or send me an email [cbrewer@trihydro.com](mailto:cbrewer@trihydro.com).

**END OF MEMORANDUM**

# Memorandum

<b>Date</b>	August 14, 2025
<b>To</b>	Camille Woody, Fremont County Solid Waste Disposal District
<b>From</b>	Matt Evans, PE
<b>Subject</b>	Progress Report – August 2025

The following provides an update on work completed by Burns & McDonnell since the last Progress Report.

## *Capacity Audits*

2025 capacity audit surveys were completed in July. Data collected as part of these surveys is being processed and will be ready for surface and volume analysis later this month. Preparation of the annual capacity audit reports will follow and are expected to be presented to the Board at the October Board meeting. The presentation will include a summary of the airspace utilization, annual volume of landfill space consumed compared to previous years, and the remaining life of Dubois, Lander, and Sand Draw landfills.

## *Technical Engineering Assistance*

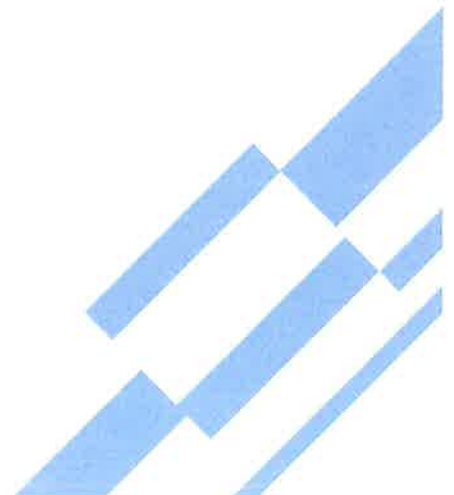
Burns & McDonnell completed our monthly progress report, invoice, and overall project management related to the administration of the annual services project as part of this task. Additionally, Burns & McDonnell evaluated concrete cracking on the Lander Scale and provided recommendations for repairs.

## *Capital Improvement Plan Modeling*

Burns & McDonnell has been updating the CIP model and considering differing rate alternatives. It is anticipated that Burns & McDonnell will present the findings of the CIP model update and rate alternatives at the October Board meeting in conjunction with Capacity Audit reports presentation.

Burns & McDonnell appreciates the opportunity to work with the District. If there are any questions regarding this progress report or work that is being completed, please do not hesitate to contact me at 952-222-7249 or [maevans@burnsmcd.com](mailto:maevans@burnsmcd.com) at your earliest convenience.

MJE



Fremont County Solid Waste Disposal District  
**Operational Report**  
August 2025

Waste Handling/Staff/Board/Inter-Government

Waste Handling.

1. The calculated tonnages and cost per ton are as follows (calculated using monthly expenses and monthly tonnages):
  - a. 2013 = \$140 per ton & 31,500 total tons
  - b. 2014 = \$176 per ton & 27,600 total tons
  - c. 2015 = \$99 per ton & 31,900 total tons
  - d. 2016 = \$103 per ton & 29,700 total tons
  - e. 2017 = \$102 per ton & 33,500 total tons
  - f. 2018 = \$106 per ton & 36,400 total tons
  - g. 2019 = \$88 per ton & 41,900 total tons
  - h. 2020 = \$89 per ton & 36,200 total tons
  - i. 2021 = \$141 per ton & 35,700 total tons
  - j. 2022 = \$125 per ton & 34,200 total tons
  - k. 2023 = \$231 per ton & 40,800 total tons  
*\*2023 included multiple large capital projects amounting to nearly \$10 million.*
  - l. 2024 = \$203 per ton & 44,600 total tons  
*\*2024 includes a continuance of large capital projects.*
  - m. 2025 = first half \$144 per ton & 19,400 total tons

Staff.

1. July 31, 2025: following implementation July 1, 2015, the Riverton Area staff (i.e. Riverton Transfer Station, the Sand Draw Landfill, and the rural transfer stations) have not had a single lost-time accident/incident in **10 years and 1 month!!!!** The Lander Area staff (i.e. Lander Landfill and the Dubois Landfill) have not had a lost-time accident/incident in **4 months** following a minor lost-time accident in February 2025.
2. August 2025: the District is advertising to fill a full-time truck driver/equipment operator in Lander and a temporary laborer position at the Dubois Landfill.

Board.

1. August 2025: the current committee assignments.
  - a. Recycling Committee: Jen Lamb, Mark Moxley, John Larsen
  - b. Health Benefit and Wage Committee: Rob Dolcater, Mark Moxley, John Larsen, and Rod Haper.
  - c. Planning Committee: Jen Lamb, Rob Dolcater, and Shawn Brown.
  - d. Budget Committee: Jen Lamb, Rob Dolcater, Mark Moxley, and John Larsen.
  - e. WRIR Solid Waste Negotiations Committee: Rod Haper, Mark Moxley, and Kyle Larson.

Inter-Government.

1. County:

- a. Following cancelation of the commissioner Work Session that had been scheduled for May 21, 2024, the District has not received communication of a new proposed date.

2. Tribal – *no updates*

Regulatory

Regulatory:

1. August 2025: the District continues to work with Trihydro on a Lander Landfill permit amendment, removing the construction of pan lysimeters prior to the landfill closure.

Sites/Operations/Equipment:

Sites:

1. January 2025: the District provided a formal warranty request to address issues with recent construction projects. The following summarizes the current issue(s).
  - a. Scalehouse Procurement Project. the windows in all three buildings (Lander, Dubois, and Sand Draw) continue to leak.
    1. August 2025 update: Windows. there has not been any activity on these.

Operations – *no updates*

Equipment – *no updates*

Miscellaneous/Upcoming Work & Events:

Miscellaneous – *no updates*

Upcoming Work & Events:

1. August 18-21, 2025: the District will be sending four to five staff members to the Wyoming Solid Waste and Recycling Association (WSWRA) annual conference in Cheyenne.



## FREMONT COUNTY SOLID WASTE DISPOSAL DISTRICT

Member of Wyoming Solid Waste and Recycling Association (WSWRA)

P.O. Box 1400  
Lander, WY 82520  
telephone 307.332.7040  
fax 307.332.5013  
trashmatters.org

August 13, 2025

Fremont County Solid Waste Disposal District  
Board of Directors  
PO Box 1400  
Lander, WY 82520

Re: FCSWDD Strategic Plan Review

Board,

Following achievement of several major milestones defined within the third-party Strategic Plan and Operations Report commissioned by the Fremont County Solid Waste Disposal District (District) Board of Directors (Board) in 2022, a summary of remaining milestones and decisions is being provided for Board reference.

Major milestones mentioned above include closure of the Shoshoni Landfill (2021-22), installation of Geiger counters at Lander and Sand Draw (2024), construction of new scale facilities at the Lander site (2024), the Dubois site (2024), and the Sand Draw site (2024-25), as well as the new transfer station at the Lander site (2024-25).

A general timeframe for remaining major operational changes and/or decisions are listed below:

<u>Activity</u>	<u>Timeline</u>
Sand Draw Landfill Road Improvements	2025-26
Lander Landfill Closure/Cap Design & Permitting	2025-26
Sand Draw Landfill Building (office/staff/maintenance)	2026-28
Lander Transfer Station – Acceptable Load/Customer Determination	2026
Lander Transfer Station Operation	2026-28
Riverton Transfer Station - Ceasing Acceptance of MSW	2027-28
Implement Disposal Fee Differential	2027-28
Sand Draw Landfill Serving as Primary MSW Landfill	2027-29

Riverton Area Staff Transition to Sand Draw	2028-29
Recycling & Waste Diversion Management	2028-29
Lander Landfill Reaching Capacity	2029
Lander Landfill Closure/Cap Installation	2030-31

### **Sand Draw Landfill Road Improvements**

The District is currently working to identify options for purchasing aggregate for the entrance road between State Highway 135 and the turn into the landfill. Prior to placement of the aggregate, the District will contract for milling of existing, failed, asphalt surfacing.

#### **Action Item**

- FY2025-26: funding budgeted and project completion.

### **Sand Draw Landfill Office/Staff/Maintenance Building Expansion**

District management will be working with the Board's Planning Committee during calendar year 2025 to review their proposed facility needs at the Sand Draw Landfill once the site becomes the primary (sole) MSW landfill. Using this information the District will work to define the facilities and services desired in the new building (i.e. breakroom, restrooms, office space, conference room, maintenance space, and storage).

Following determination of facilities and services, the District may identify a consultant to develop construction plans and specifications for the building(s), assist with the advertisement and bidding, bid award, and construction management.

#### **Action Items**

- CY2025: District management and Planning Committee effort.
- FY2025-26: funding for design considered in the operating budget.
- FY2026-27: funding for construction considered in the operating budget.

### **Lander Transfer Station – Acceptable Load/Customer Determination**

As defined within the 2022 Strategic Plan, the new transfer station building has been designed (and constructed) to predominantly serve residential self-haulers. The recommended class of customer from the Strategic Plan includes:

- Customers with equal to or less than one-ton pickups with trailers.
- No commercial waste haulers (i.e. garbage trucks, roll-off trucks, transfer trailers).
- No large construction loads (i.e. side dumps or end dumps).

The District may consider running a series of public notices in local media outlets or extending an invitation to commercial haulers and contractors serving the Lander area to ensure communication of future operational intentions. Reviewing their service rates,

communicating potential changes with their customers, and equipment selection/replacement may be a consideration for the commercial haulers to overcome a longer waste hauling route.

#### Action Items

- ➔ CY2025: Board discussion and selection of an approach and potentially identify stakeholders.
- ➔ CY2026: Formal Board determination by end-of-year will ensure adequate time for additional public notice, staff training, and rule and policy revisions.
- ➔ Implementation anticipated to align with rate differential implementation discussed below.

#### Lander Transfer Station Operation

The District management anticipates putting the new Lander Transfer Station into use prior to the Lander Landfill reaching capacity. This planning effort will be utilized to manage traffic within the landfill in a safe manner. During the last year to two years of landfill life, the available space for landfill traffic and equipment will become congested. By directing certain classes of customers to unload their waste inside the transfer station, landfill traffic will be reduced.

Final, top-of-waste design grading will be achieved by landfill staff through selection of waste types and load sizes. During this period, most waste deliveries will be directed to the transfer station, with a portion of the waste directed to the Sand Draw Landfill.

#### Action Items

- ➔ Projected timeline.
  - FY2026-26: light use anticipated.
  - FY2026-28: moderate use anticipated
  - FY2028-29: heavy use anticipated

#### Riverton Transfer Station Ceasing Acceptance of MSW

Operating both the Riverton and Lander transfer stations concurrently increases operational costs by over \$70 per ton as defined within the Strategic Plan. Aside from the increased operational costs, the staff workforce at the Riverton Transfer Station will be essential to manage the increased waste receipts at the Sand Draw Landfill. Therefore, based on current projections it is anticipated that the Riverton Transfer Station will be obligated to cease acceptance of MSW during FY2027-28.

The recommendation within the Strategic Plan includes continued operation of the recycling and waste diversion program at the Riverton Transfer Station. This will continue to serve as the recycling location for the Riverton area as the only service recommended at Sand Draw

will be standard waste diversion (i.e. lead acid batteries, motor oil, antifreeze, e-waste, and scrap metal).

#### Action Items

- FY2025-26: District/Board may consider engaging the City of Riverton to ensure awareness of this likely decision and provide adequate time for planning.
- FY2025-26: formal Board action to allow adequate time for additional public notice, staff training, and rule and policy revisions.

#### Implement Disposal Fee Differential

The District currently charges \$80 per ton at all facilities with a scale. This rate has been in place since 2009. Within the 2022 Strategic Plan, it is recommended to develop site-specific disposal rates in a fair and equitable manner based on services provided and operational costs (i.e. including hauling distances).

Based on the District's 2022 financial scenario, the Strategic Plan's recommended disposal fees included:

- Sand Draw: \$70 per ton
- Lander: \$90 per ton
- Dubois: \$100 per ton
- Minimum fee: \$8

As stated within the Strategic Plan, maintaining a lower rate at Sand Draw incentivizes commercial haulers to bring their waste to Sand Draw, reducing the District's hauling costs and increasing the District's net revenue. The increased Dubois rate will help to recover a portion of the high Dubois operational costs, including long hauling distance costs.

As explained within the Strategic Plan, considerations will be necessary for deviations in District revenue and expenses. Some revenue deviations have already been observed, including the reduction in mill levy funds associated with the Wind River Indian Reservation's operations of the Circle Ridge, Rolff Lake, Sheldon Dome, and Steamboat Butte oilfields. Current legislation related to property tax reductions, if adopted, may further affect the mill levy revenue stream. Additionally, discussions continue around a potential solid waste district formation on the Wind River Indian Reservation (WRIR), both removing mill levy revenues generated within that segment of the Fremont County Solid Waste Disposal District, and removing expenses associated with service of the WRIR sites.

#### Action Items

- FY2025-26: Board discussion and review.
- FY2025-26: conduct a revised disposal rate analysis within the CIP Model Update.



- FY2026-27: formal Board determination to ensure adequate time for additional public notice, staff training, and rule and policy revisions.

### **Sand Draw Landfill Serving as Primary MSW Landfill**

As the Lander Landfill nears final design capacity, the waste generated within the District will be directed to the Sand Draw Landfill. The most current Lander Landfill capacity audit identified the landfill reaching capacity during calendar year 2029. This timeframe can be influenced by large construction, natural disasters, and a general change in waste receipts.

Once larger quantities of waste are directed to this site, a larger workforce and equipment fleet will be essential to properly and safely manage the waste stream. This should be an easy transition with the workforce coming from the Riverton Transfer Station, a portion of the necessary equipment already onsite, and the remaining equipment coming from the Lander Landfill and the Riverton Transfer Station.

### **Action Items**

- FY2025-26: initiate public service announcements, with semi-annual public communications through FY2028-29.
- FY2027-29: waste diversion from Lander to Sand Draw.

### **Riverton Area Staff Transition to Sand Draw**

The staffing transition from the Riverton Transfer Station to the Sand Draw Landfill has been covered in detail above.

The transition from Lander serving as the primary landfill, to Sand Draw serving in that role has been openly discussed and communicated with management and staff members for the past four years. To ensure an accurate understanding of the reasoning and timeline, the District may distribute a document like this letter to provide additional detail.

### **Action Items**

- FY2025-26: communicate with District staff operational plans and timelines.
- FY2026-27: District management work to refine staff requirement projections for the future Riverton Recycling Facility and the future Sand Draw Landfill operations.

### **Recycling & Waste Diversion Management**

Although not covered in detail within the Strategic Plan, the District's management of recycling and waste diversion materials will be modified to align with site staffing for processing materials and empty transfer trucks to manage freight.

Currently, all District recycling materials and most waste diversion materials are managed at the Riverton Transfer Station. This approach was selected to minimize staffing requirements and electrical demand for baling, while also maximizing available walking-floor trailers that would otherwise travel from the Lander Landfill to the Riverton Transfer Station empty.

As Lander transitions into a transfer station facility, the Sand Draw Landfill begins to receive the District's MSW materials, and the Riverton Transfer Station staff members transition to Sand Draw, the empty walking floor trailers will instead be passing through the Riverton area on their way to Lander. During this transitional phase, the District will operate a mirror-image of the existing recycling and waste diversion program with processing, baling, stockpiling, and loading out-bound loads at Lander.

#### Action Items

- FY2027-29: transition recycling and waste management program changes.
- FY2025-26: communicate with District staff the operational plans.

#### **Lander Landfill Reaching Capacity**

As stated above, the most current Lander Landfill capacity audit identified the landfill reaching capacity during calendar year 2029. This timeframe can be influenced by large construction, natural disasters, and a general change in waste receipts.

If the site reaches capacity during calendar year 2029, final closure construction is anticipated to take place between calendar years 2030 and 2031.

There are limited service changes anticipated at the Lander facility following closure of the landfill, outside of customer class waste acceptance within the transfer station. The recycling and waste diversion programs are recommended to remain unchanged.

#### Action Items

- FY2025-26: initiate annual public service announcements discussing the forecasted operational changes, including the service changes at the Lander facility.

#### **Lander Landfill Closure/Cap Design & Permitting, and Installation**

Anticipated timelines associated with the landfill reaching design capacity and closure efforts have been covered in the prior sections.

During calendar year 2025, the District and the Nature Conservancy have explored the possibility of installing a solar field over the landfill cap. The location of the landfill with respect to a power substation is ideal for power transfer from a solar field.

Also, during calendar year 2025, the District was contacted by a consulting firm assisting the City of Lander with a master planning effort. They asked if the District would be willing to consider an alternative closure design to accommodate community-use following closure. The suggested community-use included walking paths and bike trails.

Currently, the permitted closure design includes an evapo-transpiration cap (i.e. ET cap or water-balance cap). If installation of a solar field or walking paths and bike trails is the desire of the Board, the closure design will need to be altered. This will require redesign and a closure permit modification. The process may take up to two years.

#### Action Items

- FY2025-26: District discussion around post-closure beneficial use, including a potential cost/benefit analysis of a solar field installation.
- Public notice consideration of the landfill closure and service changes is covered in the prior sections.

As noted in this letter there are quite a few decisions that need to be made in the coming years, all requiring regular public communication.

Thank you,

Andrew Frey, P.E.  
Operations Manager  
Fremont County Solid Waste Disposal District  
[afrey.fcswwd@wyoming.com](mailto:afrey.fcswwd@wyoming.com)